# British Columbia's Approach to Post Disaster Building Assessments



#### Steven Bibby

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#### POST-DISASTER DAMAGE AND SAFETY ASSESSMENT OF THE BUILT ENVIRONMENT PROJECT CSSP-2016-CP-2268







ENGINEERS & GEOSCIENTISTS BRITISH COLUMBIA



ARCHITECTURAL INSTITUTE OF BRITISH COLUMBIA

Funded by:





Government Gouvernement of Canada du Canada





### PDBA as a "System of Systems"



BRITISH COLUMBIA **BC HOUSING** 



#### Components:

- Recruitment & Training
- Pre/Post Event
- Strategies
- Other Assessments
- Legislative Framework
- Information
- Management
- Administration
- Assessment
- Procedures
- Outcomes

#### Post Disaster Building Assessment

Building Safety Indicators

Applied Technology Council (ATC) Earthquake Engineering Research Institute Engineers & Geoscientists BC Emerging Technology (e.g. PPR) Governance and Administration

Pre-Disaster Planning Program Direction Training & Certification Personnel Deployment Data Collection Situational Awareness Support & Mutual Aid Building Typology Program Management and Habitability

Authority to Enter Placard Authority & Change/Removal Team Assignment & Integration Habitability Standards Habitability Milestones Information Management Building Prioritization & Assessment Type





# Governance and Administration

- BC Housing
  - Establish and lead the Building Damage Assessment Branch at the PECC/PERRC. Manage Registry & Co-Chair Committee.
- BC Post-Disaster Building Assessment Advisory Committee
  - Advise, Recommend, Implement, Promote, Integrate
- Working Groups
  - Governance
  - Forms & Placards
  - Curriculum & Training



British Columbia Post-Disaster Building Assessment (PDBA) Advisory Committee <u>TERMS OF REFERENCE – Adopted 13 September 2018</u>

#### BACKGROUND

In support of enhanced Post-Disaster Building Assessment (PDBA) in the province, BC Housing, Justice Institute of BC, Engineers and Geoscientists BC, and the Architectural Institute of BC partnered in a research project funded by the Department of National Defence to explore and develop a framework for post-disaster building assessment.

One of the outputs of this project was recognition of the importance of a broad stakeholder group that would further support and advance development of a provincial system.

The Province of British Columbia "BC Earthquake Immediate Response Plan" (July 2015) identifies that the role of BC Housing in a catastrophic earthquake will be to:

- Establish and lead the Building Damage Assessment Branch at the PECC/PERRC
   Provide rapid damage assessment teams, prioritize and coordinate rapid damage assessment of provincial and other kev facilities
- Provide rapid damage assessment training, assessment coordination, action plans, response/recovery priorities and authority to access and restrict access to government housing property

#### MISSION

The mission of the committee will be to recommend, develop, and enhance standards, processes and guidelines for the effective implementation and the sustainable management of a postdisaster building assessment system for the province of British Columbia. The PDBA Advisory Committee has been formed to facilitate the ongoing coordination, and for sharing of stakeholders' collective knowledge and resources in this area and to make this information available to stakeholders.

#### MANDATE

In support of this mission, the committee will:

- provide advice on all matters within the Advisory Committee areas of responsibility to coordinate post-disaster building assessments,
- draw on the committee's collective expertise to assist the Advisory Committee to identify new and emerging issues and opportunities in building assessment, and to strengthen the provincial PDBA framework.



# Personnel & Deployment

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Qualifications			? Help O Log Out
Qualifications for BCH			
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QUALIFICATION	LEVEL		EXPIRY DATE
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BC Housing RDA Training	0	~ *	
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Sesimic Retrofit Guidelines 2nd Edition - BC Ministry of Education	0	V IN	
ICS 100-Incident Command	0	V 14	
ICS 200-Incident Command	0	× 14	
ICS 300-Incident Command	0	× 18	
ICS 400-Incident Command	0	¥ 1ª	
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NIMS/IS 800-National Response	0	× 18	
USACE Structures Specialist I	0	V IN	
USACE Structures Specialist II	0	v in	
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- Police and Fire
- Building Officials
  - Engineers
  - Architects
- Emergency Coordinators
  - Facility Managers
  - Housing Inspectors
  - Construction Trades

#### BC HOUSING

#### BC Housing Building Assessor Registry

#### Search



#### Background or Credential



Thank you for your interest in registering as a Building Emergency Assessor with BC Housing. The purpose of the Building Assessor Registry (BAR) is to create and maintain a database of assessors who are trained to perform damage assessments and/or coordination of damage assessments. In an emergency, Assessors may be asked to deploy to assist in other communities based on their availability. Additional information on Post-Disaster Building Assessments, and Building Emergency Assessment in BC and the BAR can be found in the Document Library on the <u>BC Housing Website</u>.

Log in to your account



Please select the Background or Credential on the left which best describes your background or training.







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#### Information Management & Common Operating Picture



Damage Assessment App/Form ESRI Collector

FIELD STAFF Data Creators



Multiuser, Editable, Central Spatial Database

#### DATA REPOSITORY



**GIS STAFF** 

App, Map, Dashboard Creation/Maintenance, Damage Assessment Coordination



Dynamic/Interactive Web Map and Dashboards on Desktop for Clients/Decision Makers

DECISION MAKERS Users of Data

ttp://www.ucr3.canterbury.ac.nz/news.







#### 2018 Rapid Damage Assessment Dashboard



#### ESRI Dashboards



# Structural Damage Severe Last update: 5 minutes ago (K X) **Fall Hazards** Severe Last update: 5 minutes ago



# **Ongoing Challenges**

- Ownership of PDBA processes
- Building taxonomies
- Assessment of specific types of buildings
- Fit of PDBA with EM & transition to recovery
- Placards (e.g., who can modify, change, remove, etc.)
- Overlap of PDBA with USAR and other rescue/response activities

#### BRITISH COLUMBIA BC HOUSING

#### Personnel

- Types of personnel involved in PDBA
- Desired credentials or certification
- Use of non-credentialed personnel in PDBA
- Recruitment of personnel for PDBA
- Prior training
- Just-in-time training and/or preparation for PDBA
- Liability for personnel involved in PDBA

### BDSA Operations

- Overall management of PDBA
- Decision-making and priority determination
- Logistics and dispatching of PDBA teams
- Data collection
- Data reporting
- Data management
- Use of data in subsequent decision-making
- Use of technology in data management
- Team size and composition



BRITISH COLUMBIA POST-DISASTER BUILDING ASSESSMENT FRAMEWORK AND RECOMMENDATIONS





# Unique or Ground Breaking?

- Assessment process includes SAR, EM, credentialed and non-credentialed personnel
- Captures the informal & ICS processes used for deployment, team selection/allocation
- Links and captures academic requirements and building typologies in a Canadian context
- First ever in Canada:
  - Provincial Registry of Assessors
  - Provincial Advisory Committee

### Questions?

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# Research and Development of the Framework

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#### BRITISH COLUMBIA POST-DISASTER BUILDING ASSESSMENT FRAMEWORK AND RECOMMENDATIONS



### **Research Goals**

POST-DISASTER BUILDING ASSESSMENT DRAFT FRAMEWORK AND RECOMMENDATIONS STAKEHOLDER REVIEW WORKSHOP May 15, 2018









SPONSIBILITY	LA	LA	LA	LA/OWNER	OWN
AUTHORITY		AHJ	AHJ	AHJ	AH
SMENT TYPE		Emergen	cy Respons		
				Return to	o Functio
	Area	Rapid ext only	Rapid ext/int	Detailed	Engine
1 C1H		2	3	3	3
2 C1L		2	3	3	3
3 C1M		2	3	3	3
4 C2H		2	2	3	3
5 C2L		2	2	3	3
6 C2M		2	2	3	3
7 C3H		2	2	3	3
8 C3L		2	2	3	3
9 C3M		2	2	3	3
10 MH		1	1	1	2
11 PC1		2	2	3	3
12 PC2H		2	3	3	3
13 PC2L		2	2	3	3
14 PC2M		2	3	3	3
15 RM1L		2	2	3	3
16 BM1M		2	3	3	3
	_				



- Develop a provincial framework for Building Damage Safety Assessment
- Develop a community-level framework to engage and support
  - Professional (credentialed)
  - Public (non-credentialed)
- Establish a sustainable network
  - Resources
  - Tools
  - Support



### **Project Data Sources**



**Review of Literature** 

**Rapid Damage Assessment Stakeholder Types and Interests** 

ubject Matter Expert

- Site visit to exemplar program  $\bullet$
- Interviews with key informants  $\bullet$ and experts
- Stakeholder consultation and  $\bullet$ validation

Damage Assessme

Record Manager

Damage A

Information & P

erested in engaging with practitioners around post- ster building damage assessment programs?	
bia (a post-secondary public safety educator), Association of Professional sts of BC, and the Architectural Institute of British Columbia.	British Columbia Building Damage Safety Dosecurent (10056) Project Besearch Force and Questions News you for your intercent and apport of the british Countrib Building Demogs Safety Apparent memory brings. The source of this search is a building Demogs Safety and universe to those of the source is the source is building to the source and universe to those of the source is the source is building to the source and universe to those of the source is the source is building to the source and the source of the source is the source is the source is the source is building to the source building to the source of the source is the features of the source is the s
cial framework for building damage and safety accessment through ation and collaboration with stabsholders and practitioners. In personnel to engage in emergency planning and building damage and t.	we have two sets of measurin questions: the first houses on describing your KBLA program processes: the second set of questions boost on your experience in using KBLA. Part I: Building Demogr Settly Assessment (DOSA) Interested
e of processes, approaches, and resources. Inded through the Canadian Safety and Security Program, a federal arch and Development Canada's Centre for Security Science, in partnership	How doe Daking Dange Darley Azezment fit within the averal Denrgency Managem Bioming and response advance? • Whe has the overall is g., kegatoka) responsibility for DDA? • Whe has the overall is g., kegatoka) responsibility for DDA? • Whe are the statishtick groups involving in decision in provident and suction #DDA processes and infratructure? • What are the related on infratructure?
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or further information on this workshop or the overall research project lease contact	
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ResearchGate

Damage assessment of expressway networks in Japan based on seismic monitoring

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Article - January 200





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ture Owners and Subject

### **Design and Work Plan**





# Core Concepts: System of Systems





# Core Concepts: Contextual Process

- An Event is a series of Events
- Dynamic Process that Changes across time
- Embedded Process
- Strong Recommendations on Personnel
- Contextual Implementation
- Simple Core Process with Nuanced Strategies







### **Common Frameworks**

	New Zealand 2010	New Zealand 2014	Italy 2011	Japan	ATC
Area/	Overall Damage	Rapid Impact			Rapid Evaluation
Windshield	Survey	Assessment			
Rapid BDSA	Rapid Assessment Level 1	Residential Rapid Assessment	First Inspection	Quick Risk Inspection	Detailed Evaluation
		Rapid Building Usability Assessment Level 1			
Detailed BDSA	Rapid Assessment Level 2	Rapid Building Usability Assessment Level 2	Second Inspection	Damage Survey	
Engineering	Detailed Engineering	Detailed Building Damage Assessment	Engineering Evaluation		Engineering Evaluation





#### Core Concepts: Changing Goals



# Core Concepts: PDBA Assessment Matrix

RESPONSIBILITY	LA	LA	LA	LA/OWNER	OWNER	DEFINITIO
AUTHORITY		AHJ	AHJ	AHJ	AHJ	
SSESSMENT TYPE		Emergen	cy Respons	е		Assessme
				Return t	o Function	Area
	Area	Rapid ext only	Rapid ext/int	Detailed	Engineered	Rapid Exte
1 C1H		2	3	3	3	Rapid Exte
2 C1L		2	3	3	3	Detailed:
3 C1M		2	3	3	3	
4 C2H		2	2	3	3	Assessor
5 C2L		2	2	3	3	ex
6 C2M		2	2	3	3	1 (no
7 C3H		2	2	3	3	2 bu
8 C3L		2	2	3	3	3 str
9 C3M		2	2	3	3	
10 MH		1	1	1	2	Team Com
11 PC1		2	2	3	3	
12 PC2H		2	3	3	3	
13 PC2L		2	2	3	3	
14 PC2M		2	3	3	3	
15 RM1L		2	2	3	3	
16 RM1M		2	3	3	3	
	-					

ASS

Area	ssment Types	large area assessment by car, drone, satell	to oto
	Exterior Only:	15min± exterior assessment	ie, eic.
паріо	Exterior Only.		
Rapid	Exterior & Interior:	15min± ext/int assessment	
Detai	led:	2-4hour± detailed assessment	
Acco.	ssor Types		
A330.	example of persor	ell	example of training
1	(non-credentialed)	contractor, tradesperson, building manager	ATC 20/45 or equal
2	building official, ar	chitect, engeineer of any kind	ATC 20/45 or equal
3	structural enginee		ATC 20/45 or equa

	1st Res	ponder		2nd Respo	onder (Damage As	sessment)		
Damage Assessment Professionals:		Federal (FE	MA) / State (EMA	C) Resource			EMAC) / I Aid) Resource	Non-Affiliate
Qualifications Matrix (Domestic)	FEMA Structure	s Specialist (StS)	FEMA Struc	ture Condition Eva	luator (SCE)	ICC Disaster Response (DR)	CalOES Safety Assessment	ATC Damage
	StS 2 (1)(2)(3)(4)	StS 1 <sup>(1)(2)(3)(4)</sup>	SCE - Type 1 <sup>(5)</sup>	SCE - Type 2 <sup>(5)</sup>	SCE - Type 3 <sup>(5)</sup>	Inspector (6)	Program (SAP) Evaluator <sup>(7)(8)</sup>	Assessor
PROFESSIONAL LICENSES AND CERTIFICATIONS								
Licensed as a <b>Professional Engineer</b> (PE), <b>Structural Engineer</b> (SE) or <b>Registered Architect</b> (RA)	$\checkmark$	$\checkmark$	$\checkmark$			~	~	
Certified as a Building Official, Fire Inspector I, Residential Inspector, Commercial Inspector, Fire Plans Examiner or Plans Examiner with certification in either building, plumbing, mechanical, or electrical				√ (Only 1 Required)		۷ (Only 1 Required)		
Certified as Code Enforcement or a Building Inspector (School - DGS/DSA; Hospital - OSHPD; Construction Inspector - ACIA)							and Code Enforcement)	
Licensed as a Geotechnical Engineer (GE) Engineering Geologist (EG)								
ICC Disaster Response (DR) Inspector certification						$\checkmark$		
California OES Safety Assessment Program (SAP) Evaluator certification					í l		$\checkmark$	
EXPERIENCE								_
5 years' experience in structure design and analysis to include evaluation of existing structures, field investigation and construction observation experience	$\checkmark$	$\checkmark$	$\checkmark$					
2 years' experience in structure design and analysis to include evaluation of existing structures, field investigation and construction observation experience				~				
2 years' experience as a certified code inspection and/or enforcement professional				(Only 1 Required)				
ORGANIZATION AFFILIATIONS	-							_
FEMA USAR Task Force or State USAR (SUSAR) Task Force	$\checkmark$	$\checkmark$						
Engineers: NCSEA								
Engineers: ASCE						$\checkmark$		
Architects: AIA					í l	(Only 1 Required)	$\checkmark$	
Code Officials: ICC							(Only 1 Required)	
California DGS / DSA / ACIA								



# PDBA as a 10 Step Program:

- 1. Identify Scope and Complexity of PDBA Requirements
- 2. Establish PDBA Leadership Group
- 3. Obtain Formal Commitment from Organization
- 4. Confirm/Establish Legal/Regulatory Mechanism
- 5. Develop Operational Plan, Procedures & Guidelines
- 6. Develop Assessment Personnel
- 7. Situational Awareness Capabilities
- 8. Program Support/Coordination Personnel
- 9. Equipment and Supplies
- 10. Address Recovery/Reconstruction PDBA Implications

(PDBA Framework and Recommendations: Appendix #1)







**BRITISH COLUMBIA POST-DISASTER BUILDING** ASSESSMENT FRAMEWORK AND RECOMMENDATIONS

BRITISH

COLUMBIA





ARCHITECTURAL INSTI



**BRITISH COLUMBIA** POST-DISASTER BUILDING ASSESSMENT FRAMEWORK AND **RECOMMENDATIONS COMPANION** DOCUMENT: **RESOURCES AND REFERENCES** 

#### Step 2

British Columbia Post-Disaster Building Assessment (PDBA) Advisory Committee TERMS OF REFERENCE - 13 September 2018 - Draft

#### BACKGROUND

In support of enhanced Post-Disaster Building Assessment (PDBA) in the province, BC Housing, Justice Institute of BC, Engineers and Geoscientists BC, and the Architectural Institute of BC partnered in a research project funded by the Department of National Defence to explore and develop a framework for post-disaster building assessment.

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#### MISSION AND MANDATE

The mission of the committee will be to recommend, develop, and enhance standards, processes and guidelines for the effective implementation and the sustainable management of a postdisaster building assessment system for the province of British Columbia. In support of this mission, the committee will:

- provide advice on all matters within BC Housing areas of responsibility to coordinate post-disaster building assessments, and
- draw on the committee's collective expertise to assist BC Housing to identify new and emerging issues and opportunities in building assessment, and to strengthen the provincial PDBA framework.

#### GOALS

- Develop and promote standards, processes and guidelines for a province-wide integrated PDBA system.
- · Advise on the development, maintenance, training and exercising of PDBA systems, plans and procedures.
- Provide recommendations on cross government and cross organizational issues related to post-disaster building assessments.
- Promote integration and consistency between the Province's PDBA system, including all levels of government and non-government organizations.

**Rapid Damage Assessment Stakeholder Types and Interests** Step 4 **Critical and Potential Critical** Subject Matter Experts Damage Assessment Damage Assessment Infrastructure Owners and Subject Record Manager/ Information & Process Only Matter Experts Owner Consumers Organizations need to: Organizations who need to: Individuals / Professions that will Organizations that will Perform Damage Assessme Perform Damage Assessment Leverage Damage Assess Be informed of the processes and results Coordinate Damage Assessment Coordinate Damage Assessment results for property valuation, of Damage Assessment Leverage Damage Assessment results emergency response and recovery needs Owner that must perform disaster assessment of their own resources People and professions that can perform damage Organization with expertise in recording, 
• Response and Recovery Stakeholders All these organization may be competing for RDA subject matter experts
 RDA Strategic Partnership Risk – These organization can opt out of an assessment and can bring their knowledge, skills and maintaining and sharing property Emergency Management Organizations inside expertise to damage assessment information integrated approach to damage assessment. Most of these Several of these organizations have a mandate to The organization has the tools/capa Type of Personnel to record damage assessment Need damage assessment informati on th Property Referenced by Legislation Section Summary Limitations/Comments best p quickly update property values or re BRITISH Referenced Legislation Organiz
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 COLUMBI/ construction permits The organization has a role or a manda Emergency Program Schedule 2, Duties of Assigns Shared Services BC (Integrated Workplace Solutions) responsibility to assess Integrated 11 Government share and integrate property info damage to government buildings nt to Buildinas Workplace Solutions Management Ministers and will be (formerly ARES and Regulation Government BCBC) Corporations Province of British Columbia 12 All Property Fire Commissioner. Fire Services Act Part 1, Sections 7, 9, Authorizes "peace officer" powers to Fire Commissioner, Commissioner's Inspectors and Fire has occurred or fire hazard Local Assistants to at all times to: investigate fires; enter and examine and exclude persons Commissioner's 10, 21 suspected. B.C. Earthquake from building or premises where or near where fire has occurred; and at all reasonable hours Inspectors, and to: inspect and order remedies for fire hazards that may endanger life or property Local Assistants Immediate 13 All Property Medical Health Public Health Act Part 4. Division 1 -Autorizes Health Officers to enter a place at reasonable time with notice or without notice if Inspections, Sections not reasonably possible to the owner/occupier to: conduct inspection, issue guarantine orders. Officers, Provincial orders re infectious and hazardous agents and other health hazards. Health Officers 23.24 & 25 Response Plan Division 2 Order of the Minister -Quarantine Division 4 Orders Respecting Health Hazards & Contraventions Division 6 Enforcement of ersion 1 July 20, 2015 14 All Property Medical Health Public Health Act Part 5 - Emergency Authorizeds Health Officers in emergency events to act with limited or no notice to: conduct inspections, including private dwellings at any time without warrant. Officers, Provincial Powers Health Officers BC Earthquake Immediate Response Plan Part 9 - Regulations





Inspector ID: Agency:			ſ		
Agency:	Inspection date:	(dd MMM yy)	(24 hour clock)		
L C	Areas inspected:		Exterior and interior		
Building Description		Type of Construction			
Building Name:		Wood Frame Masonry Steel Frame Other:			
Address:		Steel Frame Other: Concrete Frame			
Building contact/phone:		Primary Occupancy		_	
Number of storeys above ground: below		ingle Family Dwelling 🔲 Indus			
Number of residential units (multi-residential build			es Government mercial Other:		
Evaluation					
Investigate the building and area around it for the	conditions below and	check the appropriate colum	m Estimated Building		
Observed Conditions:	Minor/None		Damage (excluding contents)		
Collapse, partial collapse, or building off founda					
Building or storey leaning / out of plumb			1 - 10 %		
Damage to primary structural members, racking	of walls		11-30 %		
Falling hazards such as chimney, parapet, etc.			31 - 60 %		
Ground movement or slope failure, scour, erosio			61 - 99 %		
Damaged / submerged fixtures or services, (elect Proximity risks / other (specify):	mc / gas)		100 %		
Number of residential units not habitable:	U				
Comments:					
L			)		
Record any use and entry restrictions exactly as pr Do not enter or use the following areas: Brief entry allowed for access to contents:	c				Chief
Do not use flooded/damaged appliances, d	devices or services (ele	ctric, gas) until recertified by	y a licensed contractor		Damage Assessment Branch Chief
Other restrictions:					Responsible for public messaging Looking outward coordinating with the
					other branches of the EOC and coming
					up with the damage assessment strategy / policy
	only if further actions a	re needed.			
Further Actions Check the boxes below o					
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#### BC HOUSING

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Architect (1)	

Building Official (1) Engineer or Geoscientist (1) Other Credential (1)

Technologist (1)

Thank you for your interest in registering as a Building Emergency Assessor with BC Housing. The purpose of the Building Assessor Registry (BAR) is to create and maintain a database of assessors who are trained to perform damage assessments and/or coordination of damage assessments. In an emergency, Assessors may be asked to deploy to assist in other communities based on their availability. Additional information on Post-Disaster Building Assessments, and Building Emergency Assessment in BC and the BAR can be found in the Document Library on the <u>BC Housing Website</u>.

Log in to your account



Please select the Background or Credential on the left which best describes your background or training.

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Emergency Lodging Design Guidelines



